

Message Text

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C O N F I D E N T I A L STATE 124498

LIMDIS

E.O. 11652: GDS

TAGS: SHUM

SUBJECT: HUMAN RIGHTS: COUNTRY ACTION PLANS

1. FOLLOWING, FOR POSTS' INFORMATION AND USE IN COMMENTING
ON DRAFT HUMAN RIGHTS COUNTRY ACTION PLAN BEING SENT SEPTTEL,
IS TEXT OF DEPARTMENT'S SUGGESTED STANDARD FORMAT FOR ACTION
PLAN.

BEGIN TEXT. OUTLINE FOR COUNTRY PLANS:

A. CONDITION FOR HUMAN RIGHTS IN COUNTRY X .

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1. RESPECT FOR THE INTEGRITY OF THE PERSON, INCLUDING
FREEDOM FROM:
A. TORTURE
B. CRUEL, INHUMAN OR DEGRADING PUNISHMENT
C. ARBITRARY ARREST OR IMPRISONMENT
D. DENIAL OF FAIR PUBLIC TRIAL
E. INVASION OF THE HOME.

2. RESPECT FOR CIVIL AND POLITICAL LIBERTIES

A. FREEDOM OF THOUGHT, RELIGION, ASSEMBLY

B. FREEDOM OF MOVEMENT WITHIN A COUNTRY, FOREIGN TRAVEL

AND EMIGRATION POLICIES

C. DEMOCRATIC PROCESSES ASSURING THE FREEDOM TO PARTICIPATE IN THE POLITICAL PROCESS.

3. RECENT TRENDS IN GOVERNMENTAL POLICIES RELATING TO THE FULFILLMENT OF BASIC NEEDS FOR FOOD, SHELTER, HEALTH CARE AND EDUCATION.

A. POLICIES DESIGNED TO RESPOND TO THE NEEDS OF THE POOR AND POLICIES WHICH TEND TO IGNORE THE NEEDS OF THE POOR.

B. CORRUPTION OF SUCH A NATURE THAT SIGNIFICANT RESOURCES ARE DIVERTED TOWARD THE NATION'S ELITES AND AWAY FROM THE MAJORITY OF THE POPULATION.

4. DESCRIBE THE LEVEL OF THE GOVERNMENT'S RESPONSIBILITY FOR THE FOREGOING HUMAN RIGHTS RECORD, INCLUDING THE EXTENT TO WHICH POSITIVE HUMAN RIGHTS MEASURES ARE ARTICULATED AS PUBLIC POLICY OR VIOLATIONS CONDONED AS PUBLIC POLICY BECAUSE OF SECURITY OR OTHER JUSTIFICATIONS. EVALUATE THE GENUINENESS OF THOSE JUSTIFICATIONS.

5. DESCRIBE THE WILLINGNESS AND PAST RECORD OF THE GOVERNMENT REGARDING INDEPENDENT, OUTSIDE INVESTIGATION OF AL-

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LEGED HUMAN RIGHTS VIOLATIONS.

-- B. ANALYSIS AND RECOMMENDATIONS.

-- 1. IDENTIFY LEGITIMATE OBJECTIVES OVER THE NEXT THREE, SIX, TWELVE MONTHS IN RELATION TO IMPROVING CONDITIONS IN COUNTRY X, WITH RESPECT TO CATEGORIES A 1, 2, AND 3 ABOVE. DEFINE IN TERMS OF (A) IMPORTANCE, (B) FEASIBILITY, (C) U.S. LEVERAGE, (D) LIKELY INTERNATIONAL SUPPORT AND (E) PROVIDE OPTIONS AND RECOMMENDED ACTIONS (E.G., QUIET DIPLOMACY, IFI LOANS, SECURITY ASSISTANCE, EXIM BANK CREDITS, ETC.) IN TERMS OF THEIR USEFULNESS AND LIKELY CONSEQUENCES.

-- 2. IDENTIFY PRINCIPAL REACTIONS IN THE HOST COUNTRIES, PRO AND CON, TO THE NEW U.S. HUMAN RIGHTS POLICIES AND EMBASSY ACTIONS AND PROPOSED ACTIONS IN SUPPORT OF THOSE POLICIES, INCLUDING REACTIONS OF THE GOVERNMENT, OPPOSITION LEADERS, CHURCH AND THE MOST INFLUENTIAL PRIVATE AND

INTELLECTUAL GROUPS AND THE GENERAL PUBLIC.

-- 3. EVALUATE REACTIONS IN 2 ABOVE IN TERMS OF THE IM-
PLICATIONS FOR POSITIVE AND NEGATIVE CHANGES IN THE HUMAN
RIGHTS CONDITIONS.

-- 4. (A) WHERE A HUMAN RIGHTS RECORD JUSTIFIES U.S.
ACTIONS, EVALUATE THE IMPACT OF THOSE ACTIONS ON OTHER
U.S. INTERESTS IN THAT COUNTRY, I.E., POLITICAL, ECONOMIC,
SECURITY, DIPLOMATIC (INFLUENCE OF THE HOST COUNTRY ON
U.S. INTERESTS IN THE REGION).

----- (B) WHERE THE HUMAN RIGHTS RECORD IS GOOD OR EN-
COURAGING, INDICATE THE LIKELIHOOD OF THE HOST GOVERN-
MENT'S SUPPORTING U.S. EFFORTS TO PROMOTE HUMAN RIGHTS
THROUGH GOVERNMENTAL AND NON-GOVERNMENTAL ORGANIZATIONS.
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